# Founders Village/ Villages at Castle Rock Metropolitan District No. 4

### **PRESENTED BY:**



## What is a Title 32 Special District?

#### • Title 32 Special Districts

#### Local Government (Quasi-municipal)

• Formed under Title 32 of the Colorado Revised Statutes

#### Single Purpose District

- Water District
- Sanitary Sewer District
- Fire District

#### Metropolitan District

 Providing two or more specific services, including but not limited to: Domestic Water, Sanitary Sewer, Roadways, Irrigation Water, Park and Recreation, Transportation, Traffic and Safety Controls



### **District Service Plan**

#### District Service Plan

- District services and powers
- Defines facility ownership and operation
- Debt cap
- Mill levy cap

#### • Exhibits provided with Service Plan

- District infrastructure maps
- District boundary maps and legal descriptions
- Capital and operations & maintenance cost estimates
- Financial modeling with revenue, operating & debt projections
- Intergovernmental Agreements (IGAs), if applicable



# Governance of the District

- District is an independent governmental entity separate and distinct from municipalities
- Governed by an elected Board of Directors
  - Regular elections are held in May of even-numbered years
  - Eligible electors of a district participate in election
- Local municipality is not liable for debt or other obligations of a district
- Not a government of general jurisdiction
- No police power
- No land use regulatory authority
- Governmental Immunity

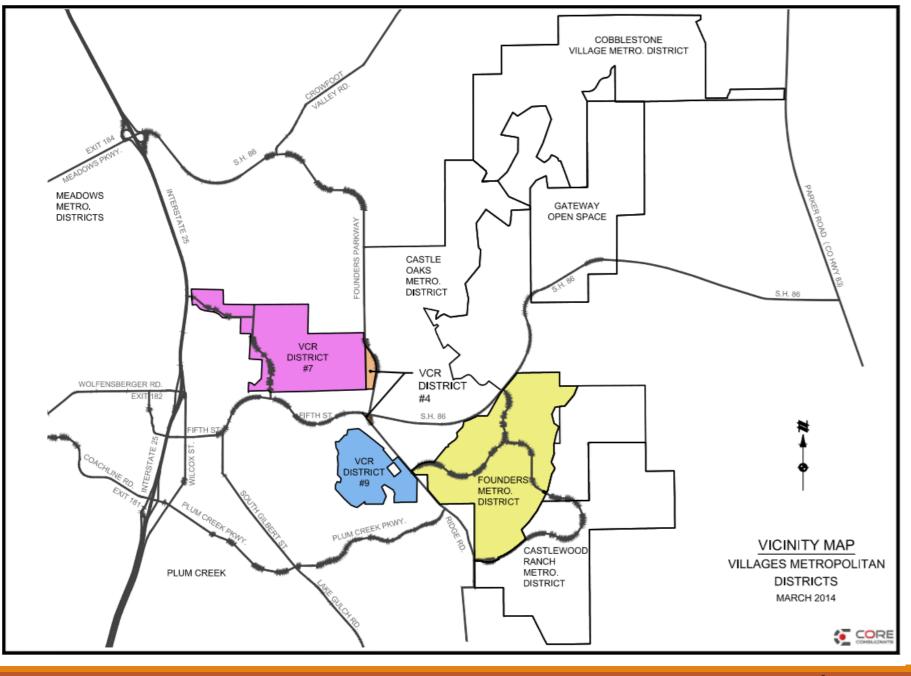


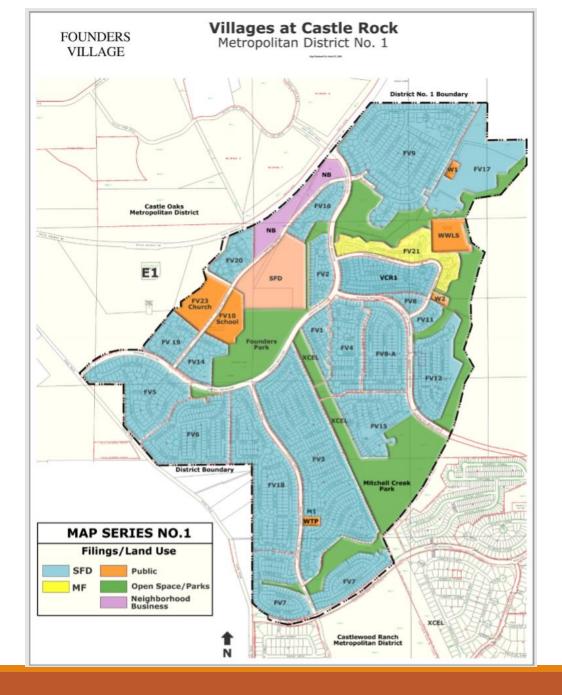
# **District Operations**

#### Management and administration

- Daily operations
- State and local compliance
- Contract administration
- Board meetings
- Accounting and financial management
- Facility operations
  - Facilities retained by the district
    - Most common improvements operated: parks, street landscaping, open space, irrigation systems
- Capital program
  - Continued construction of public infrastructure and facilities







### District History

#### Metropolitan District Formation

- District 4 and District 1 (Founders) organized in 1984
- Castle Rock unable to fund or construct Major Infrastructure and Utility Capacity
- Originally 9 Villages Districts (District 4 as "Lead" District)
- Governed by simple Facilities Plan and many IGA's with Town

#### • District Board of Directors

- Districts controlled by Park Funding Corporation until 1994
- Homeowners & Mikelson Developers control Board thru 1999
- 100% Homeowner Board of Directors for past 18 years

#### Governing Documents and Amendments

- 1991 Chapter 9 Bankruptcy Plan and Bond Resolution
- 1995 New MIGA and Service Plan (Town)
- 1998 Assigned Operations & Maintenance to Founders Master Association (HOA)
- 2006 Service Plan Amendment District assumes Operations & Maintenance

### **District History Continued**

#### •Infrastructure by District 4 (funded by Bonds and Fees)

Arterial & Collector Streets:	\$ 8,975,000
Regional Storm Drainage:	\$ 2,855,000
Water Supply/Treatment/Storage/Transmission:	\$ 17,950,000
Wastewater Interceptors/Treatment/Lift Stations:	\$ 8,600,000
Recreational/Parks/Pools/Trails:	\$ 4,225,740
Entry Monuments/Streetscape/Irrigation/Fencing:	\$ 6,844,000
TOTAL INFRASTRUCTURE (THRU 12/31/17)	\$ 49,449,740

#### Major Capital Projects

- Founders Parkway & Ridge Road
- 12 Wells/Water Plants/6 MG Water Tanks/Transmission
- Mitchell Creek Sewer Lift Station/Force Mains/Regional Interceptors
- Founders Park/Original Pool & Cabana
- 9 Miles of Trail Systems
- Founding Member Plum Creek Wastewater Authority

### **District History Continued**

#### •District Maintenance Obligations

- Town operates and maintains Streets/Water/Sewer/Storm/District maintains balance
- 23.5 Miles of Boulevard & Open Space Fencing
- Streetscapes/Trees/Turf/Irrigation/Enhancements (1.1 Million SF on Enderud, Lantern Trail, Mikelson, & Heritage Blvd.)
- Native Open Space/Breezeways/Tracts/Trailheads
- Founders Pool, Clubhouse, & Grounds
- Major Streetscape Enhancements & Rehabilitation

#### •Future Improvements to Buildout

- Secondary Entry Monuments & Landscaping
- Trail Kiosks/Trailhead Improvements/Signage
- Future Streetscapes (Mikelson/Wagonwheel/Heritage)
- South Pool/Clubhouse/Park Facilities
- Neighborhood Entry Monuments

#### •District Benefits to Founders Village HOA

- District's expanded O & M helped "slash" HOA expenses.
- Current HOA Assessments \$ 50 per quarter (\$ 16.66 per month) / LOW
- Would be approx. \$ 70 per month if District O & M assumed by the HOA
- Property Taxes deductible / HOA Assessments not deductible

# **District Financing**

- Revenue
  - Property tax mill levy
    - Operations
    - Debt
    - Mill levy limitations: Service Plan, TABOR, State 5.5% limitation
- Fees, rates, tolls, and charges for services, facilities, and programs:
  - Utility tap fees
  - Utility use rates
  - System development fee
  - Operation and maintenance fee
  - Park and recreation fee





# Mill Levy Calculation

Residential

Sample calculation of district property taxes (87.314 mills)

<u>Assessed Value</u> \$350,000 Actual Value x 7.20% assessment rate = \$25,200 assessed value

Property tax: \$25,200 assessed / divide by 1,000 (mill levy applies to every \$1,000 of value) x 87.314 mills = \$2,200.31 in annual property tax *for district only \$183.36 PER MONTH* 

• Commercial • Sample calculation of district property taxes (87.314)

<u>Assessed Value</u> \$500,000 Actual Value x 29% assessment rate = \$145,000 assessed value

Property tax: \$145,000 assessed / divide by 1,000 (mill levy applies to every \$1,000 of value) x 87.314 mills

= \$12,660.53 in annual property tax for district only



## Mill Levy Calculation Continued

#### •Your Property Taxes/2018 Mill Levy

- Residential Market Values (MV) increased 20-24% since 2016
- Your increased Tax Bill reflects increased MV, not Mill Levy Increase
- State lowered Assessment Rate from 7.96% to 7.2% of MV
- District required to adjust Mill Levy from 79.146 to 87.314 Mills
- Mill Levy Increase is "Revenue Neutral"

#### •2018 Mill Levy Adjustment

- Assume Sample Market Value of \$350,000
- Assessed Value @ 7.96% Rate = \$27,860
- Taxes Generated @ 79.146 Mills = \$2,205
- Same Sample Market Value of \$350,000
- Assessed Value @ 7.20% Rate = \$25,200
- Taxes Generated @ 87.314 Mills = \$2,205

### Chapter 9 Bankruptcy Plan

#### Chapter 9 Bankruptcy Plan/Taxes/Fees/Revenues

- 430 homes in 1991/2,430 homes at Buildout (2019)
- 1986 District 4 issues \$32 Million G.O. Revenue Bonds
- 1986-1989 Bond Proceeds funded Major Infrastructure & Capacity
- 1989 Economic Downturn/S&L Failures/Bonds Debt Crisis
- 1989 District 4 and Districts in 5 States File for Chapter 9 Protection
- 1989-1991 District 4 Negotiated Debt Restructure with Major Bondholders
- Dec. 1991 Chapter 9 Plan Approved & Implemented

#### Revenues Pledged in Bankruptcy Plan

- Property Taxes (with Stepped Mill Levy & Gallagher Adjustment)
- Specific Ownership Taxes
- System Development Fees (from Builders to Capital Projects)
- Facilities Development Fees (if Revenue Targets not realized)

#### FOUNDERS VILLAGE METROPOLITAN DISTRICT and VILLAGES METROPOLITAN DISTRICT NO. 4

HISTORY OF ANNUAL DEBT SERVICE PAYMENTS TO TRUSTEE

(Annual Yield computed on outstanding Principal of \$25,911,000)

Prepared by CCI : 2/13/2018

Fiscal Year Ended December 31		exes Funded to Trustee Debt Service)	Annual Yield to Bondholders
1991	\$		0.00%
1992	\$	316,901	1.22%
1993	\$	294,009	1.13%
1994	ş	380,545	1.47%
1995	\$	432,000	1.67%
1996	\$	590,000	2.28%
1997	\$	655,000	2.53%
1998	\$	710,000	2.74%
1999	\$	830,000	3.20%
2000	\$	1,180,000	4.55%
2001	\$	1,380,683	5.33%
2002	\$	1,998,920	7.71%
2003	\$	2,110,000	8.14%
2004	\$	2,300,000	8.88%
2005	\$	2,300,000	8.88%
2006	\$	2,300,000	8.88%
2007	\$	2,250,000	8.68%
2008	\$	2,300,000	8.88%
2009	\$	2,300,000	8.88%
2010	\$	2,200,000	8.49%
2011	\$	2,200,000	8.49%
2012	\$	1,900,000	7.33%
2013	\$	1,950,000	7.53%
2014	\$	1,950,000	7.53%
2015	\$	1,975,000	7.62%
2016	\$	2,300,000	8.88%
2017	\$	2,500,000	9.65%
TOTAL PAYMENTS:	\$	41,603,058	
		Average Annual Yield	: 5.95%

### Chapter 9 Bankruptcy Plan Continued

#### •Taxes Allocated and 2031 Bond Term

- Thru 2017, District 4 payments to Trustee total \$40,145,000
- Approximately 34% of Tax Revenues fund General Fund (varies)
- Balance of 66% of Tax Revenues fund Bondholder Payments (June/December)
- Unpaid Principal (\$25,911,000) is extinguished in 2031
- Current unpaid/accrued Interest is \$94,296,029 (also extinguished 2031)
- Cash Flow Bonds/Bondholder yield is approximately 5.92% (over 27 years)

#### •District No. 9 (Memmen Properties)

- 206 Acres west of Ridge Road
- Undeveloped/Listed/Several Interested Developers
- No Board of Directors/Future Agreements with District 4 required
- Tied to Chapter 9 Plan/District 9 owes District 4 approximately \$4.0M

# Three Key Challenges Posed to District

- •Are Mill Levy Adjustments and Methodology per Plan? (Opinion)
- •Are Comparison Districts and Methodology per Plan? (Opinion)
- •Can the Chapter 9 Bankruptcy Plan be Re-Opened? (Memorandum)

# Community Input and Questions

# **Thank You**

